

**East Portland Action Plan (EPAP)
Six-Year Budget Mapping Analysis
November 2016**

At the request of the East Portland Action Plan, in 2011 Mayor Sam Adams directed City bureaus to map their investments geographically. Budget mapping has been an invaluable tool to track the progress in achieving equity for the most disinvested neighborhoods in Portland.

Housing

The Portland Housing Bureau is the only bureau that invests less in East Portland today than it did at the beginning of budget mapping (Chart 1; note: PHB did not begin reporting until 2012).

Chart 1

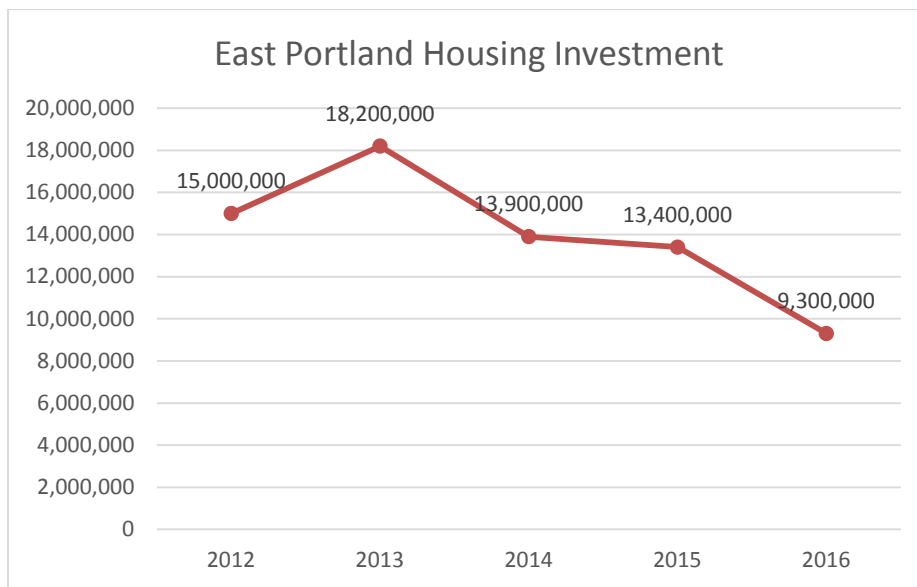
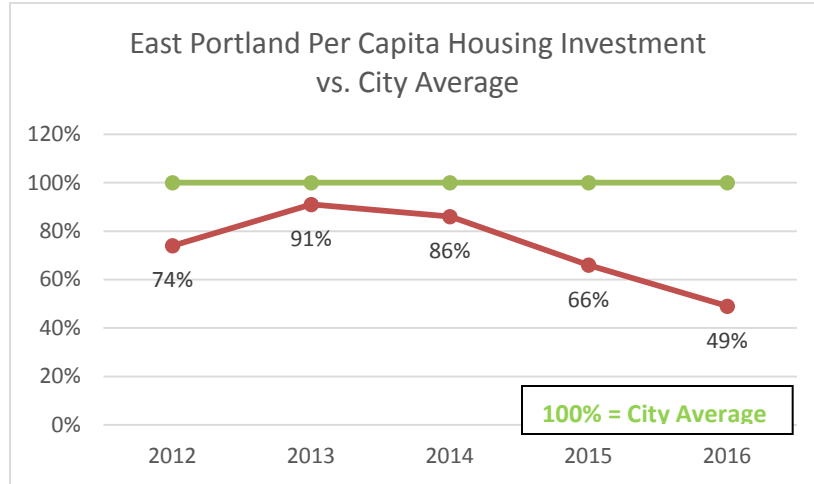


Chart 2 shows just how under-invested East Portland has been in housing. Had East Portland received the citywide per capita average investment, there would have been an additional \$33.5 million that could have been used to address critical housing needs. Assuming typical leverage for affordable housing projects, these additional funds could have produced hundreds of new units in East Portland. PHB recognizes the disparity and has proposed a new \$1.5 million per year multi-family rehab program for for-profit landlords, but clearly much more needs to be done. The priorities of EPAP’s Housing Subcommittee include:

- Additional funding for nonprofit multi-family rehab, which ensures long-term affordability
- Housing funding available outside of urban renewal areas

Chart 2

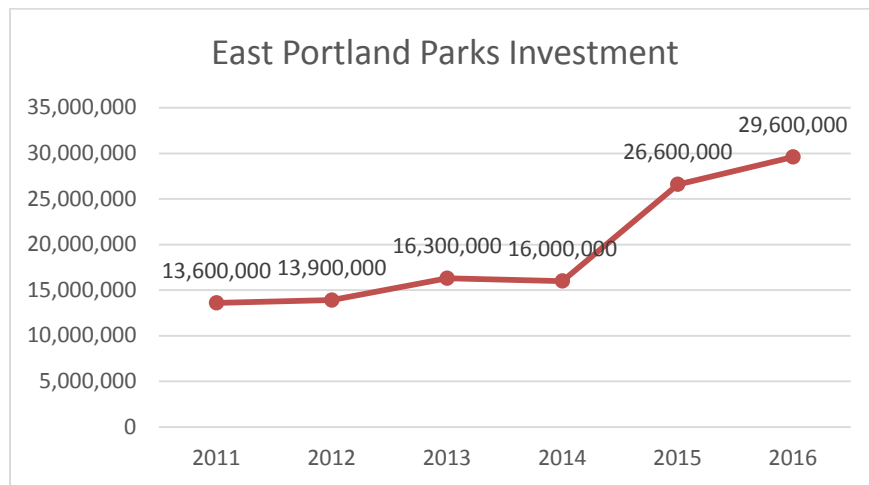


Parks

The East Portland story is much brighter in regards to Portland Parks and Recreation. Chart 3 shows that Parks investment in East Portland increased from \$13.6 million in 2011 to \$29.6 million in 2016. This reflects three park improvements and one property purchase: Gateway Discovery Park and Luuwit View Park – currently under construction; first phase development for Parklane Park, which is to someday be the home of an aquatic center and skate board park (an EPAP priority that is not currently funded); and purchase of property at SE 150th & Division.

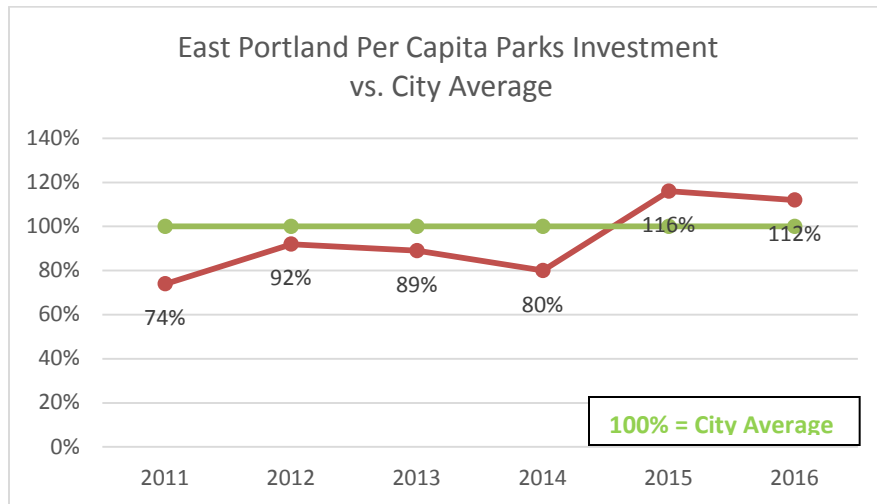
We are thankful to the Park Bureau for adopting a Community Benefits Plan (CBP) which includes strong equity goals for minority and women-owned firms, training and employment goals for disadvantaged workers, and local hiring and hard construction cost aspirational goals for East Portland. EPAP by full consensus does encourage establishing the more formalized Community Benefit Agreements (CBAs) as a successful means to ensure living wages, diverse employment and purchasing, and local hiring.

Chart 3



Parks is also the only bureau in this analysis to exceed a fair share of per capita investment in East Portland. Chart 4 shows East Portland investment at 116% and 112% of the city average over the last two years.

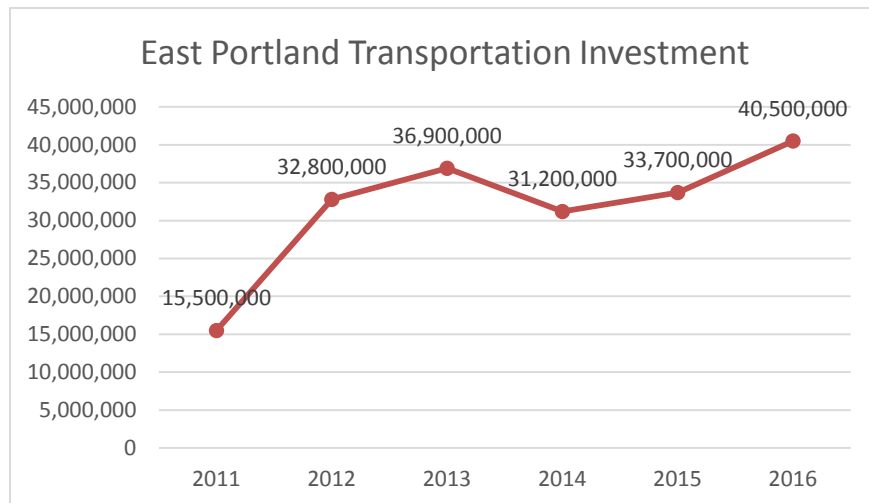
Chart 4



Transportation

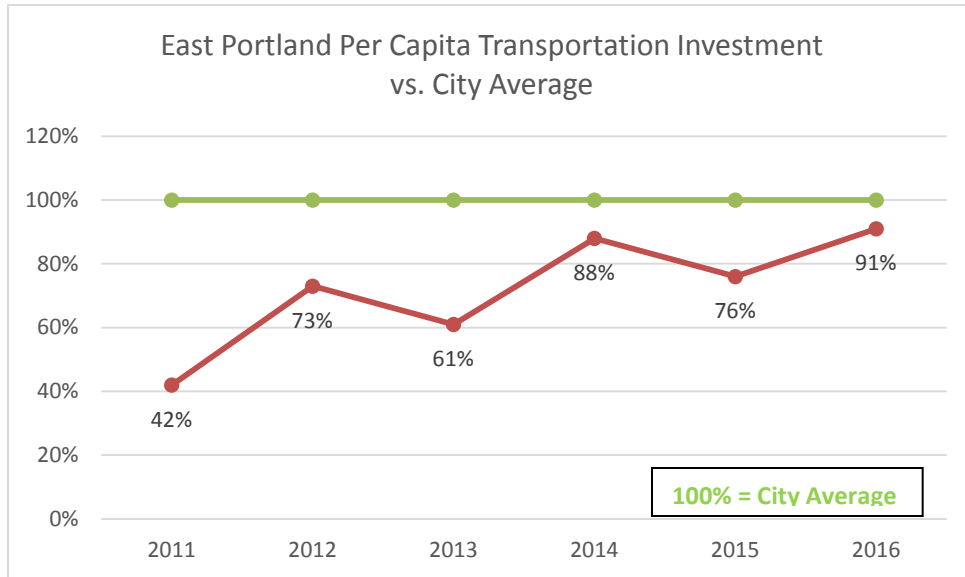
Annual transportation investment nearly tripled between 2011 and 2016 (Chart 5). This reflects both the very poor infrastructure that existed here prior to budget mapping and implementation of East Portland in Motion safety, sidewalk and bicycle improvements over the last five years.

Chart 5



Although the increase in transportation investment is significant, it should be noted that at no time has East Portland attained the per capita city average (Chart 6). During this period there have been huge investments in the central city’s infrastructure (Tilikum Crossing, street car extension, etc.)

Chart 6



If the Portland Bureau of Transportation had invested the city average here, East Portland would have gained \$10.8 million per year. East Portland’s transportation priorities are:

- Completion of East Portland in Motion projects
- Improve transit service, especially north-south lines that connect to jobs in the Columbia Corridor
- Pedestrian, bicycle, crossing, and street lighting improvements on Powell Blvd. have been an EPAP priority since 2009.

Quadrant Planning

To implement Portland’s new Comprehensive Plan, the Bureau of Planning and Sustainability is developing quadrant plans for the central city. An East Portland Quadrant Plan would coordinate the efforts of City bureaus and address the underinvestment described in this analysis. EPAP is particularly interested in policies and actions that will prevent involuntary displacement of long-time, low-income, and communities of color residents in East Portland. We want to avoid the wholesale displacement that has historically occurred in so many Portland neighborhoods.

[2016.12.16 Six-year analysis final 3.docx](#)